

1 **Page 1 of 36 Protection Profile for Connected**
2 **Diabetes Devices (CDD)**

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6 **Acknowledgements**

7 This protection profile was developed by members of the Diabetes Technology Society
8 Standard for Wireless Device Security (DTSec) working group. The DTSec working group
9 wishes to acknowledge and thank the members of this group, which includes representatives
10 from independent technology suppliers and cybersecurity experts, diabetes device
11 manufacturers, government regulatory bodies, caregivers, and academia, whose dedicated
12 efforts contributed significantly to the publication.

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22 0. Preface

23 0.1 Objectives of Document

24 This document presents the ISO/IEC 15408 Protection Profile (PP) to express the fundamental
25 security and evaluation requirements for a connected diabetes devices (CDDs), including blood
26 glucose monitors (BGMs), continuous glucose monitors (CGMs), insulin pumps (IPs), and
27 handheld controllers (e.g. remote control used to manage insulin pump and AP closed loop
28 systems).

29 0.2 Scope of Document

30 The scope of the Protection Profile within the development and evaluation process is described
31 in ISO/IEC 15408. In particular, a PP defines the IT security requirements of a generic type of
32 TOE and specifies the functional and assurance security measures to be offered by that TOE to
33 meet stated requirements [CC1, Section 8.3].

34 0.3 Intended Readership

35 The target audiences of this PP are CDD developers, evaluators, government regulatory bodies,
36 and government accrediting bodies.

37 0.4 Related Documents

38 The following referenced documents are indispensable for the application of ISO/IEC 15408.
39 For dated references, only the edition cited applies. For undated references, the latest edition
40 of the referenced document (including any amendments) applies.

- [CC1] ISO/IEC 15408-1 – Information technology — Security techniques - Evaluation criteria for IT security - Part 1: Introduction and General Model
- [CC2] ISO/IEC 15408-2 – Information technology — Security techniques — Evaluation criteria for IT security - Part 2: Security Functional Components
- [CC3] ISO/IEC 15408-3 – Information technology — Security techniques — Evaluation criteria for IT security - Part 3: Security Assurance Components
- [CEM] ISO/IEC 18045 – Information technology — Security techniques — Methodology for IT security evaluation
- [MED] IEC 62304 – Medical device software – Software life cycle processes – Second edition

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43 **0.5 Revision History**

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Table 1 - Revision history

Version	Date	Description
0.1	August 21, 2015	Initial Release
0.2	August 28, 2015	Remove EAL column from table 2 – some reviewers found it confusing and it was informative only. Add DTSec to glossary. Clarify definition of assurance package (DTSec Class C). Generalize secure channel requirement and move Bluetooth specifics to application note as an example of one possible method1
0.3	September 9, 2015	Based on feedback from developers, move physical security objectives and requirements to optional/environment instead of required for this version of the PP. as today’s consumer diabetes devices are generally unsuitable for physical security technical protections today. Remove explicit JTAG as this PP prefers positive requirements; in other words, allowing JTAG access would violate the general physical security requirement so it need not be explicitly included. Remove FAU class requirements given feedback that BGs are highly unlikely to be actively monitored/managed by a security admin in the near future. Added user data protection to guard internal BG readings (FPT_TST protects only the TSF). Add assumption about the trustworthiness of peer devices.
0.4	September 21, 2015	Strengthen by removing the assumption of a trusted peer and instead add new requirements for information flow control to ensure the TOE can protect itself against untrusted peers (e.g. smartphones). Reduce clutter/duplicate content between main body and appendices. Other miscellaneous edits from feedback. Replace unnecessary extended comms SFR with standard FTP ITC.
0.5	October 8, 2015	Add insulin pump and AP (controller) to the PP. Move optional functional requirements into separate section for clarity. Variety of minor improvements and clarifications resulting from numerous reviews across clinicians, regulators, evaluators, and others.
0.6	November 20, 2015	Add layman’s description of requirements into the Introduction.
0.7	December 3, 2015	Add optional physical anti-tamper requirement
0.8	December 20, 2015	Minor revisions after final round of working group review prior to public review
1.0	May 23, 2016	Revisions to incorporate public review

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125 1. PP Introduction

126 1.1 PP Reference Identification

PP Reference: Protection Profile for Connected Diabetes Devices

PP Version: 1.7

PP Date: December 20, 2015

127 1.2 Glossary

Term	Meaning
Administrator	The Administrator is responsible for management activities, including setting the policy that is applied by the service provider, on the device. If the security policy is defined during manufacturing and never changed, then the developer acts as administrator. If management activities can be performed by the user, then the user may also act as administrator.
AP	Artificial pancreas
Assurance	Grounds for confidence that a TOE meets the SFRs [CC1].
BG	Blood Glucose (e.g. BG reading)
BGM	Blood Glucose Monitor
Caregiver	Additional operator and authorized user of the TOE (in addition to the patient)
CDD	Connected Diabetes Device
CGM	Continuous Glucose Monitor
CRC	Cyclic redundancy check
DTSec	Diabetes Technology Society cybersecurity standard for connected diabetes devices
Evaluator	Independent testing laboratory that evaluates the TOE against its ST by analyzing documentation and performing activities such as vulnerability assessment
GM	Glucose Monitor
Immutable Firmware	Firmware that cannot, by design, be modified through unauthorized means. Examples of immutable firmware include firmware written to read-only memory (ROM) or EEPROM whose re-programmability is protected against unauthorized use.
PP	Protection Profile
RBG	Random Bit Generator
SAR	Security Assurance Requirement

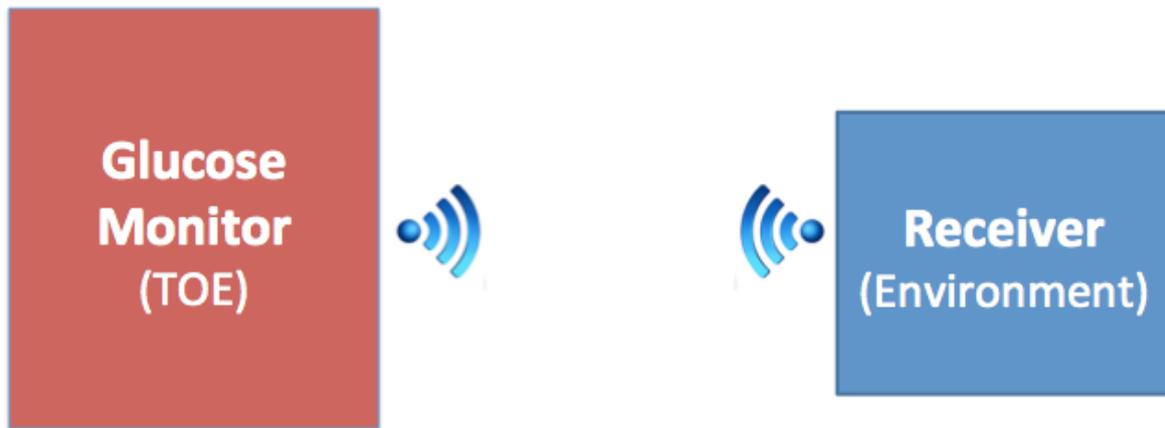
SFP	Security Function Policy
SFR	Security Functional Requirement
ST	Security Target
Target of Evaluation	A set of software, firmware and/or hardware possibly accompanied by guidance. [CC1]
TOE	Target of Evaluation
TOE Security Functionality (TSF)	A set consisting of all hardware, software, and firmware of the TOE that must be relied upon for the correct enforcement of the SFRs. [CC1]
TSS	TOE Summary Specification
User	Authorized operator of the CDD. The primary owner and patient is the most obvious example of authorized user; however, authorized family members or caregivers assisting the patient are other possible examples of authorized user. This PP does not distinguish between different user roles; an authorized user is assumed to be able to access any of the device's documented user interfaces.

128 See [CC1] for other Common Criteria abbreviations and terminology.

129 1.3 TOE Overview

130 Medical devices used for monitoring and managing diabetes provide therapeutic benefits to
131 patients and effective treatment options for healthcare providers. These CDDs include blood
132 glucose meters and continuous glucose monitors (Figure 1), insulin pumps, and closed loop
133 artificial pancreas systems. The ever-increasing connectivity to other devices (such as
134 smartphones, other CDDs, and cloud-based servers) allows patients, their families, and their
135 healthcare providers to more closely monitor and manage their health and experience a
136 concomitant increase in quality of life. At the same time, improperly secured CDDs present
137 risks to the safety and privacy of the patient.

138 This assurance standard specifies information security requirements for CDDs. A CDD in the
139 context of this assurance standard is a device composed of a hardware platform and its system
140 software. For example, a blood glucose monitor may include software for functions like
141 analyzing blood samples to compute a blood glucose (BG) reading, displaying the BG reading,
142 storing BG readings in local non-volatile memory, transferring BG readings to a PC via USB
143 cable, managing user input peripherals (e.g. buttons) that configure operation of the monitor,
144 and transmitting BG readings wirelessly to a receiver, such as an insulin pump or a smartphone.



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Figure 1 - Network operating environment for a glucose monitor TOE

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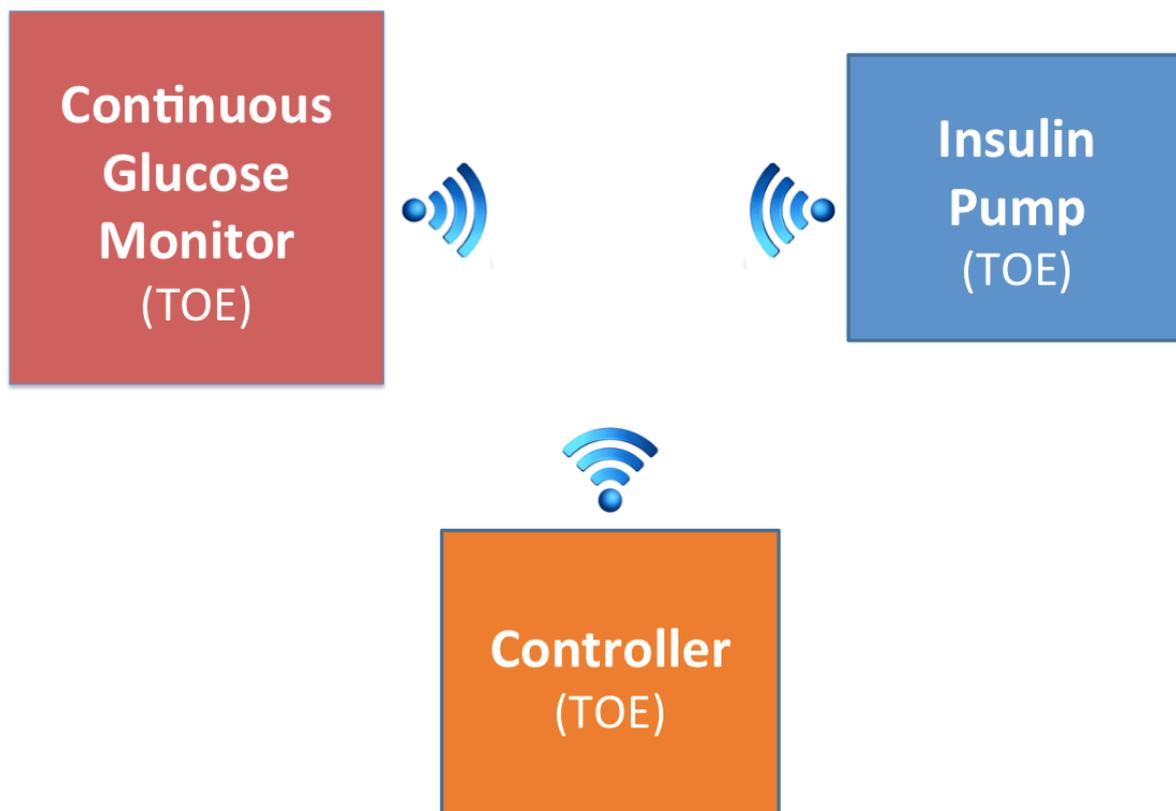
149

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Examples of a CDD that should claim conformance to this Protection Profile include simple blood glucose monitors (BGM), more sophisticated BGMs – e.g. with larger displays and audio functions, Continuous Glucose Monitors (CGMs), remote controllers of other CDDs, and insulin pumps. A closed loop artificial pancreas (AP) TOE may be a single CDD from a single manufacturer or may be comprised of multiple evaluated CDDs from multiple manufacturers (example depicted in Figure 2):



153

154 *Figure 2 – One potential closed loop AP system consisting of 3 TOEs, each applicable to this*
 155 *PP*

156 The CDD provides essential services, such as protected network communications to a
 157 companion device, to support the operation of the device. For example, an insulin pump TOE
 158 may receive BG readings from a BGM or operational commands from a handheld remote
 159 control. A CGM TOE may wirelessly receive readings from an interstitial fluid analysis sensor
 160 attached to the body (and external to the TOE). The wireless communications are best thought
 161 of as a general information channel that must be adequately protected. Additional security
 162 features such as firmware and safety-critical user data integrity protection are implemented in
 163 order to address threats.

164 In order to make this PP practical for evaluation of modern medical devices, it is acknowledged
 165 that this PP and associated ST and evaluations must strive to balance the need for high
 166 assurance of protection via evaluation with the need to ensure safe clinical operation, market
 167 viability of devices, and timely availability to users and patients. It is unlikely that the use of
 168 this PP and derived STs for the evaluation of mass-market consumer medical devices will be
 169 mandated or even recommended without a proper balance. An example of proper balance is
 170 the relegation of user authentication requirements to OPTIONAL within this standard. While
 171 security experts agree that user authentication to the CDD is important to protect against
 172 unauthorized access to security-critical operations (such as user authorization of a remote
 173 endpoint pairing), user authentication must not get in the way of safe, simple clinical use.

174 Furthermore, biometrics and other authentication mechanisms may be prohibitive for certain
175 classes of CDDs. For this version of the PP for CDDs, the authors want to encourage developers
176 to consider a safe and effective user authentication method but will not currently mandate it
177 due to the aforementioned concerns that have yet to be robustly researched and implemented
178 in practice.

179 While multiple TOEs may interact in a larger system – for example, a BGM communicating
180 wirelessly with an insulin pump – each TOE must satisfy the requirements in this PP (and
181 derived ST) and will be evaluated independently against its ST. Of note, this PP does not
182 necessarily assume that devices authenticated and connected to the TOE are trustworthy. The
183 ST developer must specify the *network information flow Security Function Policy (SFP)* (see
184 requirements in the FDP_IFC and FDP_IFF families in this PP) appropriate for the TOE. For
185 example, if a BGM TOE is permitted to connect to a commercial-off-the-shelf smartphone, the
186 information flow control functions and policy for the BGM must ensure that a malicious
187 smartphone (e.g. one that has been commandeered by malware from an open app store) cannot
188 subvert the integrity of the BGM’s safety and security functionality. The BGM ST developer
189 may define the network information flow SFP to allow only status and BG readings to flow out
190 of the BGM and disallow any security-relevant control and operation commands to flow in
191 from the smartphone. If a commercial-off-the-shelf smartphone is used directly for safety-
192 relevant control (for example, as the controller in a closed-loop AP), then the safety-relevant
193 portions of the smartphone (hardware, software) would be in scope for evaluation and need to
194 be sufficiently protected from non-safety relevant portions of the smartphone. The precise
195 specification of the scope, evaluation boundary, and security requirements would be codified
196 in the ST.

197 This assurance standard describes these essential security services provided by the CDD and
198 serves as a foundation for a secure CDD architecture. It is expected that some deployments
199 would also include either third-party or bundled components. Whether these components are
200 bundled as part of the CDD by the manufacturer or developed by a third-party, it is the
201 responsibility of the architect of the overall secure CDD architecture to ensure validation of
202 these components. Additional applications that may come pre-installed on the CDD that are
203 not validated are considered to be potentially flawed, but not malicious.

204 1.4 Requirements Summary for Non-Technical Audiences

205 This section summarizes the security requirements of this Protection Profile in layman’s terms,
206 i.e. intended for a wide range of stakeholders in CDD safety and security, many of whom do
207 not have a technical and/or cybersecurity background.

208 The Diabetes Technology Society has authored this Protection Profile (PP) specifically toward
209 CDDs, which are currently used in healthcare facilities and in outpatient settings. With the
210 diverse environments where such devices are used and the varied mechanisms employed to
211 manage safe operation and protection of sensitive data, this PP aims to identify the potential
212 security threats and risks faced by these devices and then present the functional and assurance
213 requirements that counter these threats and thereby minimize risk.

214 1.4.1 Security Functional Requirements Summary

215 The Protection Profile has defined a set of **mandatory** security functional requirements that can
216 be summarized as follows:

- 217 - *Integrity protection for CDD firmware/software*
218

219 This requirement answers the question: “How can we know the CDD’s software has not been
220 tampered with?” For example, a security vulnerability in the CDD may be exploited by
221 attackers to modify the behavior of the CDD in such a manner as to make its continued use
222 dangerous or otherwise unable to fulfill its original design intent.

- 223 - *Integrity protection for safety-critical stored data (e.g. BG readings)*
224

225 This requirement answers the question: “How do we know any stored data, potentially used as
226 input for diabetes clinical decisions, has not been tampered with?” For example, a security
227 vulnerability in the CDD may be exploited by attackers to modify stored BG readings within
228 the CDD, leading a user, caregiver, or secondary device (e.g. insulin pump) to make poor
229 clinical decisions that may adversely impact patient health.

- 230 - *Secure communications channel*
231

232 This requirement answers the question: “How we can we ensure that only authorized devices
233 can communicate with the CDD and only in authorized ways?” For example, we want to
234 prevent a remote device, controlled by an attacker, from connecting to the CDD and modifying
235 its life-critical function and/or data. Even if the remote device is authorized to connect, this
236 requirement further ensures that the remote device is only able to communicate to the CDD in
237 prescribed ways. For example, an insulin pump CDD may receive BG readings from an
238 authorized CGM; no other information flow to or from the CGM should be possible. If the
239 secure communications channel fails to enforce this information flow constraint, then a
240 commandeered CGM may be able to send additional commands that would adversely impact
241 operation of the insulin pump.

- 242 - *Commercial best practice cryptography*
243

244 This requirement addresses a common design and implementation flaw in connected devices
245 in which the developer may use cryptographic algorithms that are not widely accepted in the
246 cryptographic community or not certified to well-established standards. Since cryptography
247 forms the foundation of many higher-level security functions, it is critical that commercial best
248 practices always be followed in this area.

249 The Protection Profile has also defined **optional** security functional requirements that can be
250 summarized as follows:

- 251 - *User authentication to CDD*
252

253 Similar to consumer smartphones and other common computing devices, user authentication
254 (login) ensures that only authorized individuals access the system. A CDD that lacks user
255 authentication may be susceptible to unauthorized tampering by a malicious user who is able
256 to obtain physical access to the CDD (e.g. if the CDD is lost or stolen). CDDs must balance
257 the desire for such physical protection with the challenge of implementing user authentication
258 that does not impact clinical use. Since user authentication is nascent in the field of CDDs due
259 to these concerns, the DTSec working group has decided to make this requirement optional;
260 rationale is further described in this document.

261 - *Resistance to physical attack through open ports*

262

263 This requirement addresses a flaw in which physical input/output interfaces used during
264 development – such as a USB port used to download test firmware from a PC into the CDD –
265 are left open in the final production device rather than ensuring those ports are permanently
266 disabled during the manufacturing process. While physical security is generally beyond the
267 scope of requirements for products under this PP, this kind of physical security may be critical
268 in ensuring that an attacker cannot use a device sample (e.g. purchased over the Internet) to
269 reconnoiter the system to understand how it works, search for software flaws, and test attacks
270 that could then be exploited over the device’s network interfaces.

271 It should be noted that this PP does not include requirements associated with confidentiality
272 protection of user data, such as BG readings, stored within CDDs. The consensus amongst the
273 DTSec working group is that privacy concerns are better relegated to back-end systems (e.g.
274 cloud) where this data is aggregated and processed rather than the CDDs themselves.

275 1.4.2 Security Assurance Requirements Summary

276 The Protection Profile has defined a set of assurance requirements that can be summarized as
277 follows:

- 278 - Input that the product developer provides to evaluation labs, consisting of the
279 product itself and a set of written artifacts such as design and specification
280 documentation and testing results
- 281 - Actions that the evaluation lab must take, such as vulnerability assessment
282 (including penetration testing) on the product, in order to ascertain that it actually
283 satisfies the claimed security functional requirements

284

285 The assurance requirements are grouped into an assurance package - DTSec Class C – that can
286 be reused (e.g. for future Protection Profiles). The evaluator actions are necessary for obtaining
287 independent assurance of CDD security. If none of the penetration attacks are successful and
288 all other evaluator actions pass, the evaluation is successful. If not, the product and/or the
289 documentation will have to be modified and the evaluation has to be repeated. This PP requires
290 vulnerability assessment that emulates a “moderate attack potential” attacker. The definition
291 for moderate attack potential can be found in CEM, but roughly means more rigorous than the
292 casual attacker and less rigorous than nation-state sophistication. It is also important to note
293 that the authors of this PP expect medical device developers to already have the vast majority
294 of the aforementioned artifacts at their disposal due to adherence to IEC 62304 and its

295 constituent standards. Thus, vulnerability assessment is expected to be the dominant additional
296 burden needed to pass an evaluation.

297 **2. CC Conformance**

298 As defined by the references [CC1], [CC2], and [CC3], this PP conforms to the requirements
299 of ISO/IEC 15408, third edition. This PP is ISO/IEC 15408-2 extended and ISO/IEC 15408-3
300 extended. The methodology applied for the PP evaluation is defined in [CEM].

301 **2.1 Assurance Package Claim**

302 This PP conforms to assurance package *DTSec Class C*. The assurance package and its
303 associated security assurance requirements are defined in section 6. The assurance package is
304 a custom assurance package, tailored to meet the needs of connected, mass-market, life-critical
305 medical devices.

306 **3. Security Problem Definition**

307 **3.1 Threats**

308 CDDs are subject to the threats of traditional computer systems along with those entailed by
309 their mobile nature. The threats considered in this Protection Profile are those of network
310 eavesdropping, network attacks, physical access, and malicious or flawed software, as detailed
311 in the following sections. Of note, this PP primarily considers threats that would impact safe
312 clinical function and does not consider confidentiality of locally stored user data (e.g. BG
313 readings). Therefore, the firmware and execution of the TOE is an asset to be protected against
314 the defined threats. In addition, while locally stored user data (e.g. BG readings) are an asset
315 to protect, we aim to protect the integrity and not the confidentiality of this user data. Another
316 way to look at this PP's scope is that every threat and countermeasure is considered from the
317 perspective of safety. Therefore, any data or operation that is safety-critical is also, therefore,
318 considered security-critical in that we must ensure threats cannot add undue risk to safety.

319 **3.1.1 T.NETWORK Network Attack**

320 An attacker (not an authenticated network peer) is positioned on a network communications
321 channel or elsewhere on the network infrastructure. Attackers may initiate communications
322 with the CDD or alter communications between the CDD and other endpoints in order to
323 compromise the CDD.

324 **3.1.2 T.PHYSICAL Physical Access**

325 The loss or theft of the CDD may give rise to unauthorized modification of critical data and
326 TOE software and firmware. These physical access threats may involve attacks that attempt to
327 access the device through its normal user interfaces (especially if the device lacks user
328 authentication to prevent unauthorized access), external hardware ports, and also through direct
329 and possibly destructive access to its storage media. In the case of pairing the TOE to remote
330 devices, unauthorized physical access to printed or displayed unique serial numbers could be
331 used to establish malicious (yet device-authenticated) remote connections.

332 **3.1.3 T.BAD_SOFTWARE Malicious Firmware or Application**

333 Software loaded onto the CDD may include malicious or exploitable code or configuration data
334 (e.g. certificates). This code could be included intentionally by its developer or unknowingly
335 by the developer, perhaps as part of a software library, or via an over-the-air software update
336 mechanism. Malicious software may attempt to exfiltrate data or corrupt the device's proper
337 functioning. Malicious or faulty software or data configurations may also enable attacks against
338 the platform's system software in order to provide attackers with additional privileges and the
339 ability to conduct further malicious activities. Flawed software or configurations may give an
340 attacker access to perform network-based or physical attacks that otherwise would have been
341 prevented.

342 3.1.4 **T.BAD_PEER** **Malicious Peer Device**

343 A properly authenticated network peer may act maliciously and attempt to compromise the
344 TOE using its network connection to the TOE.

345 3.1.5 **T.WEAK_CRYPTO** **Weak Cryptography**

346 Cryptography may be used for a variety of protection functions, such as data confidentiality
347 and integrity protection, and weaknesses in the cryptographic implementation may enable
348 compromise of those functions. Weaknesses may include insufficient entropy, faulty algorithm
349 implementations, and insufficient strength key lengths or algorithms.

350 3.2 **Assumptions**

351 The specific conditions listed below are assumed to exist in the TOE's Operational
352 Environment. These include both the environment used in the development of the TOE as well
353 as the essential environmental conditions in the use of the TOE.

354 3.2.1 **A.PHYSICAL** **Physical Security Precaution Assumption**

355 It is assumed that the user exercises precautions to reduce the risk of unauthorized access, loss
356 or theft of the CDD and any security-relevant data that is stored within or transferred beyond
357 the TOE (e.g. BG readings).

358 3.3 **Organizational Security Policy**

359 There are no OSPs for the CDD.

360 4. Security Objectives

361 4.1 Mandatory Security Objectives for the TOE

362 The minimum security objectives for the CDD are defined as follows.

363 4.1.1 O.COMMS Protected Communications

364 To address the network eavesdropping and network attack threats described in Section 3.1,
365 conformant TOEs will use a trusted communication path, which includes protection (via mutual
366 device-level authentication) against unauthorized connections to the TOE and ensures the
367 integrity and confidentiality of data transiting between the TOE and its network peers.

368 4.1.2 O.INTEGRITY TOE Integrity

369 Conformant TOEs shall ensure the integrity of critical operational functionality,
370 software/firmware and safety-critical data (e.g. stored BG readings) has been maintained. (This
371 will protect against the threat T.BAD_SOFTWARE and provide some protection against
372 T.PHYSICAL.)

373 4.1.3 O.STRONG_CRYPTO Strong Cryptography

374 To guard against cryptographic weaknesses (T.CRYPTO), the TOE will provide cryptographic
375 functions that follow commercial best practices, standards, and certifications.

376 4.2 Optional Security Objectives for the TOE

377 The optional security objectives for the CDD are defined as follows.

378 4.2.1 OP.USER_AUTH User Authentication

379 To address the issue of loss of confidentiality of user data and loss of safe function in the event
380 of unauthorized physical access to the CDD (T.PHYSICAL), users are required to enter an
381 authentication factor to the TOE prior to accessing protected functionality and data. Some
382 safety-critical functionality may be accessed prior to entering the authentication factor but must
383 be justified as appropriate relative to the risk of unauthorized access.

384 4.2.2 OP.HW_PHYSICAL Hardware Physical Protection

385 To address the issue of loss of confidentiality and/or integrity of the TSF and sensitive data
386 (e.g. BG readings, private keys, device configuration policy files) in the event of a CDD being
387 physically accessed by unauthorized agents (T.PHYSICAL), the device should protect itself
388 against unauthorized access through external hardware ports and interfaces, such as serial flash
389 programming interfaces and JTAG ports.

390 **4.3 Security Objectives for the Operational Environment**

391 **4.3.1 OE.USER_PHYSICAL User Physical Protection**

392 To address the issue of loss of confidentiality and/or integrity of the TSF and sensitive data
393 (e.g. BG readings, private keys, device configuration policy files) in the event of a CDD being
394 physically accessed by unauthorized agents (T.PHYSICAL), users must exercise precautions
395 to eliminate the risk of corruption, loss or theft of the CDD or any security-relevant data (e.g.
396 BG records and CDD calibration data) transferred beyond the TOE.

397 **4.3.2 OE.USER_AUTH User Authentication**

398 The user and/or caregiver must ensure that no one other than authorized individuals (e.g. owner
399 of device, immediate family member, caregiver) are permitted to log in or otherwise use the
400 TOE's defined user interfaces. This helps protect against unauthorized physical access
401 (T.PHYSICAL).
402

403 5. Mandatory Security Functional Requirements

404 The individual security functional requirements are specified in the sections below.

405 5.1 Conventions

406 The following conventions are used for the completion of operations:

- 407 • [*Italicized text within square brackets*] indicates an operation to be completed by the ST
408 author
- 409 • Underlined text indicates additional text provided as a refinement.
- 410 • [**Bold text within square brackets**] indicates the completion of an assignment.
- 411 • [***Bold-italicized text within square brackets***] indicates the completion of a selection.

412

413 5.2 **Class: Cryptographic Support (FCS)**

414 5.2.1 **Cryptographic Operation (FCS_COP)**

415 FCS_COP.1	Cryptographic operation
----------------------	--------------------------------

416 **FCS_COP.1.1** The TSF shall perform [assignment: list of cryptographic operations] in
417 accordance with a specified cryptographic algorithm [assignment: cryptographic algorithm]
418 and cryptographic key sizes [assignment: cryptographic key sizes] that meet the following:
419 [assignment: list of standards].

420 **Application Note:** Intent is to ensure compliance to widely used algorithm standards, such as
421 NIST FIPS PUB 197, PKCS #1, PKCS #3, NIST FIPS PUB 186-3, ISO 19790, and NIST FIPS
422 140-2. Beyond algorithms, an ST should include key management guidance standards, such as
423 NIST SP800-57 and NIST SP800-56 series, for example to ensure key strength is appropriate
424 for intended TOE in-field service life. These requirements should be met where practically
425 feasible, for example for any software cryptographic modules selected by the developer in
426 implementing the TSF.

427 **FCS_COP_EXT.1.2** (Extended) The TSF shall provide random numbers that meet
428 [assignment: *a defined quality metric*].

429 **Application Note:** At time of writing, current widely used algorithm validation schemes do
430 not validate entropy source quality, hence the need for an extended requirement. At a minimum,
431 RBGs require seeding with entropy at least equal to the greatest security strength of the keys
432 and hashes that it will generate.

433

434 5.3 **Class: Identification and Authentication (FIA)**

435 5.3.1 **Network Authorization and Authentication (FIA_NET)**

436 FIA_NET_EXT.1	Extended: Network Connection Authorization
--------------------------	---

437 **FIA_NET_EXT.1.1** The TSF shall require explicit user authorization of a permanent
438 connection association with a remote device.

439 **Application Note:** This requirement is intended for networks that offer user authorization for
440 connection associations (e.g. some Bluetooth pairing modes such as *Numeric Comparison*,
441 *Passkey Entry*, and some *Out of Band* mechanisms in the Bluetooth 4.2 standard). In such cases,
442 explicit user interaction with the TOE may be required to permit the creation of the association
443 and prevent software from programmatically creating an authorized association. The ST
444 developer must rationalize how the user authorization (possibly combined with trusted channel
445 authentication mechanism from FTP_ITC) is of sufficient strength for the selected networking
446 technology.

447

448 5.4 Class: User Data Protection (FDP)

449 5.4.1 Data Authentication (FDP_DAU)

450 **FDP_DAU.1 Basic Data Authentication**

451 **FDP_DAU.1.1** The TSF shall provide a capability to generate evidence that can be used as a
452 guarantee of the validity of [assignment: *list of objects or information types*].

453 **FDP_DAU.1.2** The TSF shall provide [assignment: *list of subjects*] with the ability to verify
454 evidence of the validity of the indicated information.

455 **Application Note:** The intent is that digital signatures or message authentication codes, in
456 combination with immutable firmware that validates them, are used to cover the safety critical
457 user data (e.g. BG readings). Signatures should leverage a manufacturer-trusted hardware-
458 protected root of trust to guard against tampering of the data (e.g. through exploitable software
459 vulnerabilities). In particular, a non-cryptographic mechanism such as a CRC does not meet
460 the intent of this requirement.

461 5.4.2 Information Flow Control Policy (FDP_IFC)

462 **FDP_IFC.1 Subset Information Flow Control**

463 **FDP_IFC.1.1** The TSF shall enforce the [**network information flow control SFP**] on
464 [**Subjects: TOE network interfaces, Information: User data transiting the TOE,**
465 **Operations: Data flow between subjects**]

466 5.4.3 Information Flow Control Functions (FDP_IFF)

467 **FDP_IFF.1 Simple Security Attributes**

468 **FDP_IFF.1.1** The TSF shall enforce the [**network information flow control SFP**] based on
469 the following types of subject and information security attributes: [**Subjects: TOE network**
470 **interfaces, Information: User data transiting the TOE,** assignment: *security attributes for*
471 *subjects and information controlled under the SFP*].

472 **FDP_IFF.1.2** The TSF shall permit an information flow between a controlled subject and
473 controlled information via a controlled operation if the following rules hold: [assignment: *for*
474 *each operation, the attribute-based relationship that must hold between subject and*
475 *information security attributes*].

476 **FDP_IFF.1.3** The TSF shall enforce the [**no additional rules**].

477 **FDP_IFF.1.4** The TSF shall explicitly authorize an information flow based on the following
478 rules: [**no additional rules**].

479 **FDP_IFF.1.5** The TSF shall explicitly deny an information flow based on the following rules:
480 **[no additional rules]**.

481 **Application Note:** The intent is that the TOE should protect itself against authenticated but
482 malicious peers that may use the established channel to attack the TOE, by forcing
483 unauthorized TSF configuration changes or behavior. For example, a CGM may implement an
484 information policy that permits a 1-way incoming flow of sensor readings from an implantable
485 sensor and a 1-way outgoing flow of BG readings to a separately paired and connected pump.
486 In this example, the sensor connection protocol may not permit outgoing data, and the pump
487 connection protocol may not accept incoming data. Both connections should protect against
488 implementation flaws, such as buffer overflows, that could be exploited by malicious peers to
489 impact the operation of the CGM. The ST must define the specific **network information flow**
490 **control SFP**. A properly constrained and assured network information flow SFP may enable
491 the pairing of TOEs to untrusted, off-the-shelf computing devices such as smartphones that
492 would be used to monitor and display CDD-transmitted information (but not control the safe
493 and secure operation of the TOE).

494

495 5.5 **Class: Protection of the TSF (FPT)**

496 5.5.1 **TSF Integrity Checking (FPT_TST)**

497 **FPT_TST_EXT.1 Extended: TSF Integrity Checking**

498 **FPT_TST_EXT.1.1** The TSF shall verify its integrity prior to its execution.

499 **Application Note:** The intent is that digital signatures or message authentication codes, in
500 combination with immutable firmware that validates them, are used to cover the full firmware
501 and software implementation of the TOE. Signatures should leverage a manufacturer-trusted
502 hardware-protected root of trust to guard against tampering of the TSF (e.g. through exploitable
503 software vulnerabilities). In particular, a non-cryptographic mechanism such as a CRC does
504 not meet the intent of this requirement. Also note that this requirement covers TSF updates, as
505 no post-market installed update can run if it, too, does not satisfy this requirement.

506

507 5.6 **Class: Trusted Path/Channels (FTP)**

508 5.6.1 **Inter-TSF Trusted Channel (FTP_ITC)**

509 **FTP_ITC.1 Inter-TSF Trusted Channel**

510 **FTP_ITC.1.1** The TSF shall provide a communication channel between itself and another
511 trusted IT product that is logically distinct from other communication channels and provides
512 assured identification of its end points and protection of the channel data from modification or
513 disclosure.

514 **FTP_ITC.1.2** The TSF shall permit [selection: *the TSF, another trusted IT product*] to initiate
515 communication via the trusted channel.

516 **FTP_ITC.1.3** The TSF shall initiate communication via the trusted channel for [assignment:
517 *list of functions for which a trusted channel is required*].

518 **Application Note:** For example, for Bluetooth LE, the combination of security mode 1 and
519 security level 3 may be used to meet these requirements, based on the Bluetooth standard's
520 glucose profile as well as guidance from NIST SP800-121. The ST developer must specify the
521 TOE communications mechanism and argue why the authentication and encryption mechanism
522 is of sufficient strength to protect the communication channel against unauthorized access.

523 6. Optional Security Functional Requirements

524 The individual OPTIONAL security functional requirements are specified in the sections
525 below.

526 6.1 Conventions

527 The following conventions are used for the completion of operations:

- 528 • [*Italicized text within square brackets*] indicates an operation to be completed by the ST
529 author
- 530 • Underlined text indicates additional text provided as a refinement.
- 531 • [**Bold text within square brackets**] indicates the completion of an assignment.
- 532 • [***Bold-italicized text within square brackets***] indicates the completion of a selection.

533 Optional security functional requirements, corresponding to optional security objectives, are
534 indicated with the **OPTIONAL** identifier within the component label.

535

536 6.2 **Class: Identification and Authentication (FIA)**

537 6.2.1 **Authentication Failures (FIA_AFL)**

538 **FIA_AFL.1 OPTIONAL: Authentication failure handling**

539 **FIA_AFL.1.1** The TSF shall detect when [selection: *positive integer number*], an
540 *administrator configurable positive integer within* [assignment: *range of acceptable values*]
541 unsuccessful authentication attempts occur related to [assignment: *list of authentication*
542 *events*].

543 **FIA_AFL.1.2** When the defined number of unsuccessful authentication attempts has been
544 [selection: *met, surpassed*], the TSF shall [assignment: *list of actions*].

545 **Application Note:** The corrective action must carefully weigh the desire to protect against
546 unauthorized access with the requirement to provide safety-critical function to the user. The
547 ST developer must specify and rationalize the choice. The counter of unsuccessful attempts
548 must not be reset when the device is powered off.

549 6.2.2 **User Authentication (FIA_UAU)**

550 **FIA_UAU.1 OPTIONAL: Timing of authentication**

551 **FIA_UAU.1.1** The TSF shall allow [assignment: *list of TSF mediated actions*] on behalf of the
552 user to be performed before the user is authenticated.

553 **Application Note:** User authentication should not get in the way of life-critical operation. The
554 ST must specify which operations are explicitly allowed without user authentication.

555 **FIA_UAU.6 OPTIONAL: Re-authenticating**

556 **FIA_UAU.6.1** The TSF shall re-authenticate the user under the conditions [assignment: *list of*
557 *conditions under which re-authentication is required*].

558 **Application Note:** User authentication should not get in the way of life-critical operation.
559 However, if the optional objectives of protecting against unauthorized physical access are
560 included in the ST, then the TOE must implement some method for ensuring that a device no
561 longer in the possession of an authorized user can be accessed through its normal interfaces.

562 6.3 Class: Protection of the TSF (FPT)

563 6.3.1 TSF Physical Protection (FPT_PHP)

564 **FPT_PHP.3 OPTIONAL: Resistance to physical attack**

565 **FPT_PHP.3.1 [Refinement]** The TSF shall resist [*unauthorized physical access to the TOE*
566 *through [assignment: list of hardware interfaces].* ~~to the [assignment: list of TSF~~
567 *devices/elements]* by responding automatically such that the SFRs are always enforced.]

568 **Application Note:** While physical security is an objective of the environment rather than the
569 TOE in this PP, it is highly desirable that TOE developers prevent unauthorized use of external
570 ports: open hardware interfaces can lower the cost of exploit, including non-physical
571 exploitation of the TOE. For example, an attacker in possession of a TOE sample could use an
572 active JTAG port to reconnoiter or download and test malicious software, or an attacker could
573 test malicious code modifications by reprogramming internal TOE flash memory over a USB
574 serial interface. By raising the cost of an attack, this requirement may improve a TOE's chances
575 of passing an evaluation since AVA_VAN related testing should reflect the increased required
576 attack potential due to a lack of easily accessible physical access ports.

577 This requirement does not necessarily imply the need for any TOE automated response; if
578 external ports are permanently disabled during the manufacturing process, then the TOE's
579 resistance is implicit and automatic.

580 7. Security Assurance Requirements

581 The Security Objectives for the TOE in Section 4 were constructed to address threats identified
582 in Section 3. The Security Functional Requirements (SFRs) in Section 5 are a formal
583 instantiation of the Security Objectives. This section identifies the Security Assurance
584 Requirements (SARs) to frame the extent to which the evaluator assesses the documentation
585 applicable for the evaluation and performs independent testing.

586 This section lists the set of SARs that are required in evaluations against this PP. The general
587 model for evaluation of TOEs against STs are written to conform to this PP is as follows:

- 588 • After the ST has been approved for evaluation, the evaluator will obtain the ST, TOE,
589 supporting environmental IT, the administrative/user guides for the TOE, and the
590 artifacts that demonstrate compliance to IEC 62304 as applied to the TOE product
591 development. These artifacts include architecture description, specification, design,
592 testing, configuration management, and user documentation.
- 593 • The evaluator is expected to perform actions mandated by the Common Evaluation
594 Methodology (CEM) for applicable SARs (e.g. AVA_VAN).
- 595 • The evaluator also performs the additional assurance activities contained within this
596 section.

597
598 In order to make this PP/ST practical for evaluation of modern medical devices, it is
599 acknowledged that evaluations must strive to balance the need for high assurance of protection
600 via evaluation with the need to perform evaluations in a cost- and time-efficient manner to
601 ensure market viability of devices and timely availability to users and patients. Indeed,
602 application of the ISO 15408 standard in national security systems has been widely criticized
603 of such an imbalance. It is unlikely that the use of this PP and derived STs for the evaluation
604 of mass-market consumer medical devices will be mandated or even recommended if this
605 balance is not properly struck.

606 In order to strike this balance, this PP leverages an assumed compliance of the medical device
607 manufacturer of applicable TOEs to the IEC 62304 standard governing life cycle processes for
608 medical device software ([MED]). As shown in Table 2, there is significant overlap between
609 IEC 62304 and the life cycle related requirements defined by ISO/IEC 15408. The table also
610 shows the target equivalent leveling for each corresponding SAR, although this PP does not
611 claim compliance to any ISO/IEC 15408 EAL assurance package. Rather, this PP claims
612 compliance to a custom assurance package, *DTSec Class C*. It should also be noted that
613 ISO/IEC 15408 incorporates, by normative reference, ISO 14971, risk management process for
614 medical devices. Since security threats pose a safety risk, manufacturers are already required
615 to consider them in their risk management and SDLC processes.

616 ***DTSec Class C Assurance Package***

617 This assurance package is targeted at connected life-critical medical devices and must protect,
618 at a minimum, against a moderate attack potential. The assurance package is defined by the
619 assurance requirements listed in Table 3, including AVA_VAN.4 and requirements associated

620 with ST evaluation (class ASE). The extended requirement, IEC_62304_EXT, reflects the
 621 package’s prerequisite for TOE developer’s IEC 62304 conformance and leverages the
 622 documentation artifacts from this standard as primary input for evaluation and vulnerability
 623 assessment. Table 2 (informative) illustrates the additional ISO 15408 assurance components
 624 that are targeted by IEC_62304_EXT and map to components of the IEC 62304 standard and
 625 its expected artifact outputs.

626 *Table 2 - Mapping of target ISO 15408 assurance components to assurance package DTSec*
 627 *Class C (Informative)*

Target ISO 15408 family and component	IEC 62304 coverage ([MED])
ADV_ARC.1	5.3
ADV_FSP.5	5.2
ADV_IMP.1	B.5.5
ADV_INT.2	5.5.3
ADV_TDS.3	5.4
AGD_OPE.1	5.2.2
AGD_PRE.1	5.2.2
ALC_CMC.5	8
ALC_CMS.5	8
ATE_COV.2	5.6.4 and 5.7
ATE_DPT.2	5.7
ATE_FUN.1	5.6.4 and 5.7
ATE_IND.2	5.7
AVA_VAN.4	not covered

639 As seen in the above table, this protection profile assurance package (*DTSec Class C*) explicitly
 640 includes AVA_VAN.4 as an assurance requirement. AVA_VAN.4 is arguably the most
 641 important component in the package because security vulnerability analysis is not addressed
 642 by medical software and quality standards (today) and makes an enormous contribution
 643 towards assurance by exposing the TOE and TSF to independent analysis and penetration
 644 testing that emulates a moderate level of attack potential (third highest of four attack potential
 645 classifications defined in the CEM). An evaluator will typically use thorough yet creative
 646 means to attempt to locate exploitable security vulnerabilities in the TOE. This assessment is
 647 made possible by analyzing the TOE and TSF-related documentation artifacts generated as part
 648 of the standard IEC 62304 lifecycle.

649 The TOE security assurance requirements are identified in Table 3. This set of requirements
 650 comprises the definition of *DTSec Class C* assurance package.

651

652

653 *Table 3 - Security Assurance Requirements – DTSec Class C Assurance Package*

Assurance Class	Assurance Components
Security Target (ASE)	Conformance claims (ASE_CCL.1)
	Extended components definition (ASE_ECD.1)
	ST introduction (ASE_INT.1)
	Security objectives (ASE_OBJ.2)
	Derived security requirements (ASE_REQ.2)
	Security Problem Definition (ASE_SPD.1)
	TOE summary specification (ASE_TSS.1)
Vulnerability assessment (AVA)	Methodical vulnerability analysis (AVA_VAN.4)
IEC_62304_EXT	Extended: life-cycle related requirements adapted from IEC 62304

654

655 **7.1 Class ASE: Security Target**

656 The ST is evaluated as per ASE activities defined in [CEM].

657 **7.2 Class AVA: Vulnerability Assessment**

658 **7.2.1 Vulnerability Survey (AVA_VAN)**

659 **Developer action elements:**

660 **AVA_VAN.4.1D** The developer shall provide the TOE for testing.

661 **Content and presentation elements:**

662 **AVA_VAN.4.1C** The TOE shall be suitable for testing.

663 The TOE is evaluated as per AVA_VAN.4 activities defined in [CEM] and [CC3].

664 **7.3 IEC_62304_EXT**

665 The *DTSec Class C* assurance package, to which this PP claims compliance, targets the ISO
666 15408 components as described in Table 2. However, neither the assurance package nor this
667 PP assert compliance to those components but rather aim to leverage the existing IEC 62304
668 life cycle compliance artifacts, augmented by inclusion of security-specific principles, and to
669 use those artifacts as the primary input for vulnerability assessment (AVA_VAN.4).

670 For example, the objective of ATE_2 is to determine whether the developer has tested all the
671 TSF subsystems and modules against the TOE design and security architecture description.

672 The IEC 62304 testing artifacts should provide a mapping that demonstrates correspondence
673 of tests that exercise the behavior of the TSF and TSFIs with the security design and
674 architecture of the TOE. This mapping helps the evaluator perform AVA_VAN.4 by making
675 it easier to identify gaps or design weaknesses or areas that have been tested less rigorously
676 and hence potential candidates for exploitable implementation flaws. If the IEC 62304 testing
677 artifacts do not provide this mapping, then the evaluator may reject the vendor submission as
678 insufficient for testing in order to ensure evaluation remains efficient and economical.
679 However, for some TOEs, the evaluator may feel AVA_VAN.4 can be performed without
680 additional artifacts.

681 The remainder of this section is informative.

682 7.3.1 **ADV_ARC.1**

683 [MED section 5.3] requires an architecture description. Developers should ensure that this
684 description covers the TSF.

685 The evaluator should use [CEM 11.3.1 – ADV_ARC.1] as a guideline for evaluation.

686 7.3.2 **ADV_FSP.5**

687 [MED section 5.2] requires a functional specification that includes the interfaces of software
688 components. Developers should ensure that this specification and interfaces cover the TSFIs,
689 including error messages that directly or indirectly result from execution of the TSFIs. In
690 addition, the IEC 62304 and product documentation set should include a tracing of the
691 specification to the SFRs.

692 The functional specification should use a standardized format with a well-defined syntax that
693 reduces ambiguity that may occur in informal presentations.

694

695 The evaluator should use [CEM 11.4.5 – ADV_FSP.5] as a guideline for evaluation.

696 7.3.3 **ADV_IMP.1**

697 [MED section B.5.5] describes the translation of design to implementation.

698 The evaluator should use [CEM 11.5.1 – ADV_IMP.1] as a guideline for evaluation.

699 7.3.4 **ADV_INT.2**

700 [MED section 5.5.3] provides examples of acceptance criteria for software components. An
701 explicit criterion for quality security design and ultimately a successful vulnerability
702 assessment is that the TSF be well-structured. While “well-structured” is not rigorously defined
703 by [CC3] or [CEM], the evaluator should use [CEM 11.6.2 – ADV_INT.2] as a guideline for
704 evaluation.

705 7.3.5 **ADV_TDS.3**

706 [MED section 5.4] requires detailed design and refinement from design to implementation. The
707 design should additionally make clear the boundary of the TSF and its distinction from the non-
708 TSF subsystems of the TOE.

709 The evaluator should use [CEM 11.8.3 – ADV_TDS.3] as a guideline for evaluation.

710 7.3.6 **AGD_OPE.1**

711 [MED section 5.2.2] requires user documentation. Developers should ensure this
712 documentation includes any security-relevant user guidance.

713 The evaluator should use [CEM 12.3.1 – AGD_OPE.1] as a guideline for evaluation.

714 7.3.7 **AGD_PRE.1**

715 [MED section 5.2.2] requires user documentation. Developers should ensure this
716 documentation includes any security-relevant preparation procedures for the TOE.

717 The evaluator should use [CEM 12.4.1 – AGD_PRE.1] as a guideline for evaluation.

718 7.3.8 **ALC_CMC.5**

719 [MED section 8] requires a rigorous configuration management documentation and process.

720 The evaluator should use [CEM 13.2.5 – ALC_CMC.5] as a guideline for evaluation.

721 7.3.9 **ALC_CMS.5**

722 [MED section 8] requires a rigorous configuration management documentation and process.
723 The CM system should include evaluation evidence (e.g. design documentation) per the SARs
724 in this assurance package.

725 The evaluator should use [CEM 13.3.5 – ALC_CMS.5] as a guideline for evaluation.

726 7.3.10 **ATE_COV.2**

727 [MED sections 5.6.4 and 5.7] cover testing. The developer should ensure testing includes the
728 full TSF, interfaces of TSF modules, and all TSFIs.

729 The evaluator should use [CEM 14.3.2 – ATE_COV.2] as a guideline for evaluation. However,
730 the intent of this assurance package is not to duplicate testing performed during AVA_VAN.4;
731 the evaluator is likely to execute test cases using documentation from the developer as part of
732 vulnerability assessment, in which case additional independent testing may not be required.

733 7.3.11 **ATE_DPT.2**

734 [MED sections 5.6.4 and 5.7] cover testing. The developer should ensure testing includes the
735 full TSF, interfaces of TSF modules, and all TSFIs.

736 The evaluator should use [CEM 14.4.2 – ATE_DPT.2] as a guideline for evaluation. However,
737 the intent of this assurance package is not to duplicate testing performed during AVA_VAN.4;
738 the evaluator is likely to execute test cases using documentation from the developer as part of
739 vulnerability assessment, in which case, additional independent testing may not be required.

740 7.3.12 **ATE_IND.2**

741 [MED section 5.6.4 and 5.7] cover testing. The developer should ensure testing includes the
742 full TSF, interfaces of TSF modules, and all TSFIs.

743 The evaluator should use [CEM 14.6.2 – ATE_IND.2] as a guideline for evaluation.

744

745 **A. Rationale**

746 The following tables rationalize the selection of objectives and SFRs by showing the mapping
 747 between threats and assumptions to objectives and then objectives to SFRs.

748 **A.1 Security Problem Definition Correspondence**

749 The following table serves to map the threats and assumptions defined in this PP to the security
 750 objectives also defined or identified in this PP.

751 *Table 4 - Security Problem Definition Correspondence*

Threat or Assumption	Security Objectives
A.PHYSICAL	OE.USER_PHYSICAL, OP.HW_PHYSICAL
T.NETWORK	O.COMMS, OP.USER_AUTH,OE.USER_AUTH
T.PHYSICAL	OP.USER_AUTH, OP_HW_PHYSICAL, OE.USER_AUTH, O.INTEGRITY,OE.USER_PHYSICAL
T.BAD_SOFTWARE	O.COMMS,O.INTEGRITY
T.BAD_PEER	O.COMMS
T.WEAK_CRYPTO	O.STRONG_CRYPTO

752

753 **A.2 Security Objective Correspondence**

754 The following table shows the correspondence between TOE Security Functional Requirement
 755 (SFR) families and Security Objectives identified or defined in this PP. The first table includes
 756 mandatory objectives and requirements, while the second table includes optional objectives
 757 and requirements.

758 *Table 5 - Mandatory security objective correspondence to mandatory SFR families*

Mandatory Security Objective	Mandatory SFRs
O.COMMS	FIA_NET, FDP_IFC, FDP_IFF, FTP_ITC
O.INTEGRITY	FPT_TST, FDP_DAU
O.STRONG_CRYPTO	FCS_COP

759 *Table 6 - Optional security objective correspondence to optional SFR families*

Optional Security Objective	Optional SFRs
OP.USER_AUTH	FIA_UAU, FIA_AFL
OP.HW_PHYSICAL	FDP_PHP

760